

# SOUTH CAROLINA NATIONAL GUARD RETIREMENT SYSTEM (NGRS)

ACTUARIAL VALUATION REPORT AS OF JULY 1, 2012



January 11, 2013

Public Employee Benefit Authority South Carolina Retirement System P.O. Box 11960 Columbia, SC 29211-1960

Subject: Actuarial Valuation as of July 1, 2012

Dear Members of the Board:

This report describes the current actuarial condition of the South Carolina National Guard Retirement System (NGRS), determines the calculated employer contribution requirement, and analyzes changes in this amount. In addition, the report provides information required by the Retirement System in connection with Governmental Accounting Standards Board Statement No. 25 (GASB 25), and it gives various summaries of the data. Results of this report should not be used for any other purpose without consultation with the undersigned. Valuations are prepared annually as of July 1, the first day of the plan year for NGRS. This report was prepared at the request of the Public Employee Benefit Authority (Board) and is intended for use by the South Carolina Retirement System (SCRS) staff and those designated or approved by the Board.

Under SCRS statutes, the Board must certify the employer contribution annually. This amount is determined actuarially, based on the Board's funding policy. The contribution is determined by a given actuarial valuation and becomes effective twelve months after the valuation date. In other words, the contribution amount determined by this July 1, 2012 actuarial valuation will be used by the Board when certifying the employer contribution amount for the year beginning July 1, 2013. If new legislation is enacted between the valuation date and the date the contribution becomes effective, the Board may adjust the calculated amount before certifying them, in order to reflect this new legislation. Such adjustments are based on information supplied by the actuary.

#### FINANCING OBJECTIVES AND FUNDING POLICY

The principle objectives in the funding policy that is maintained by the Board include:

- Establish a contribution amount that remains relatively level over time.
- To set an amount so that the measures of the System's funding progress which include the
  unfunded actuarial accrued liability, funded ratio, and funding period will be maintained or
  improved.

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• To set a contribution amount that will result in the unfunded actuarial accrued liability (UAAL) to be amortized over a period from the current valuation date that does not exceed 30 years.

The contribution amounts are based on the Board's current funding policy, which is expected to completely amortize the unfunded actuarial accrued liability by June 30, 2036.

#### PROGRESS TOWARD REALIZATION OF FINANCING OBJECTIVES

The funded ratio (the ratio of the actuarial value of assets to the actuarial accrued liability) is a standard measure of a plan's funded status. In the absence of benefit improvements, it should increase over time, until it reaches at least 100%.

The funded ratio of the System increased from 33.3% to 34.2%. If market value of assets had been used in the calculation instead of actuarial (smoothed) value of assets, the funded ratio for the System would have been 28.6%, compared to 28.9% in the prior year.

#### ASSUMPTIONS AND METHODS

The actuarial assumptions used to perform this valuation remain unchanged from the prior valuation, including the use of a 7.50% investment return assumption. South Carolina State Code requires that an experience analysis that reviews the economic and demographic assumptions be performed every five years. The next experience analysis is scheduled for 2016.

It is our opinion that the recommended assumptions are internally consistent and reasonably reflect the anticipated future experience of the System. The actuarial assumptions and methods used in this report comply with the parameters for disclosure that appear in GASB 25.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can, and almost certainly will, differ as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rate, and funding periods. The actuarial calculations are intended to provide information for rational decision making.

#### **BENEFIT PROVISIONS**

The benefit provisions reflected in this valuation are those which were in effect on July 1, 2012. There have been no changes in plan provisions since the preceding actuarial valuation.

#### DATA

Member data for retired, active and inactive members was supplied as of July 1, 2012, by the SCRS staff. The staff also supplied asset information as of July 1, 2012. We did not audit this data, but we did apply a number of tests to the data, and we concluded that it was reasonable and consistent with the prior year's data. GRS is not responsible for the accuracy or completeness of the information provided to us by SCRS.

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#### **CERTIFICATION**

We certify that the information presented herein is accurate and fairly portrays the actuarial position of NGRS as of July 1, 2012.

All of our work conforms with generally accepted actuarial principles and practices and complies with the Actuarial Standards of Practice issued by the Actuarial Standards Board. In our opinion, our calculations also comply with the requirements of South Carolina Code of Laws and, where applicable, the Internal Revenue Code, ERISA, and the Statements of the Governmental Accounting Standards Board.

The undersigned are independent actuaries and consultants. Mr. Newton and Mr. White are Enrolled Actuaries and Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries. Both are experienced in performing valuations for large public retirement systems.

Sincerely,

Gabriel, Roeder, Smith & Co.

Jøseph P. Newton, FSA, MAAA, EA

Senior Consultant

Daniel J. White, FSA, MAAA, EA

Senior Consultant

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EXECUTIVE SUMMARY

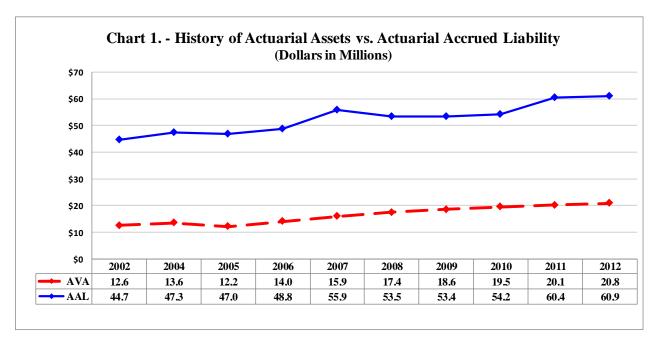
# **Executive Summary**

Valuation Date:	July 1, 2012	July 1, 2011
Membership		
Number of		
- Active Members	12,041	12,271
- Retirees and Beneficiaries	4,419	4,252
- Inactive Members	2,484	2,458
- Total	18,944	18,981
GASB No. 25 Annual Required Contribution		
Member	\$0	\$0
Employer contribution <sup>1</sup>	\$4,586	\$4,539
Assets		
Market value	\$17,417	\$17,466
Actuarial value	20,814	20,138
Return on market value	0.4%	14.9%
Return on actuarial value	4.4%	4.5%
Ratio - actuarial value to market value	119.5%	115.3%
External cash flow %	-0.7%	-0.7%
Actuarial Information		
Normal cost	\$686	\$703
Actuarial accrued liability (AAL)	60,942	60,388
Unfunded actuarial accrued liability (UAAL)	40,128	40,250
Funded ratio	34.2%	33.3%
Amortization period (blended)	20	21
Reconciliation of UAAL		
Beginning of Year UAAL	\$40,250	\$34,695
- Interest on UAAL	3,019	3,010
- Amortization payment with interest	(3,669)	(3,670)
- Assumption/method changes	0	5,441
- Asset experience	849	668
- Other liability experience	(321)	106
- Legislative changes	0	0
End of Year UAAL	40,128	\$40,250

<sup>&</sup>lt;sup>1</sup> The contribution amount determined by the actuarial valuation is effective for the following fiscal year.

### **EXECUTIVE SUMMARY (CONTINUED)**

The unfunded actuarial accrued liability decreased by \$122 thousand since the prior year's valuation to \$40.1 million. Below is a chart with the historical actuarial value of assets and actuarial accrued liability for NGRS.



There is still \$3.4 million in deferred investment losses as of the valuation date. Absent favorable investment experience, those deferred losses will be reflected in the actuarial value of assets over the next few years. Therefore, we expect the unfunded actuarial liability for the System and the funded ratio to remain relatively constant for the next few years as those deferred investment losses become recognized in the actuarial value of assets.

The recommended employer contribution requirement slightly increased from \$4.5 million in FY 2013 to \$4.6 million in FY 2014. Absent legislative changes or significantly favorable investment experience, we expect the contribution rate to gradually increase over the next several years as existing deferred investment losses becomes recognized in the actuarial value of assets.



**DISCUSSION** 

#### **DISCUSSION**

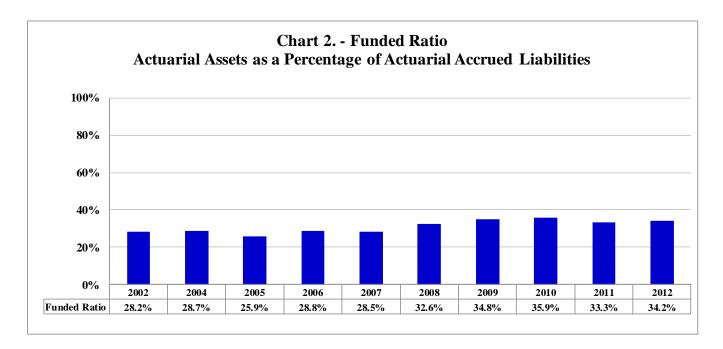
The results of the July 1, 2012 actuarial valuation of the South Carolina National Guard Retirement System are presented in this report. The purposes of the valuation report is to depict the current financial condition of the System, determine the annual required contribution, and analyze changes in the System's financial condition. In addition, the report provides information required by SCRS in connection with Governmental Accounting Standards Board Statement No. 25 (GASB 25), and various summaries of the members participating in the plan.

This section discusses the determination of the current funding requirements and the System's funded status, as well as changes in financial condition of the retirement system.

All of the actuarial and financial tables referenced by the other sections of this report appear in Section C. Section D provides member data and statistical information. Appendices A and B provide summaries of the principle actuarial assumptions and methods and plan provisions. Finally, Appendix C provides a glossary of technical terms that are used throughout this report.

### **Funding Progress**

The funded ratio increased from 33.3% to 34.2% since the prior valuation and has generally trended slightly upward since 2002 as shown in the graph below. Table 10, Schedule of Funding Progress, in the following section of the report provides additional detail regarding the funding progress of the Retirement System.



The contribution policy established by the Board is to fully amortize the unfunded actuarial accrued liability (UAAL) over a 30 year period from July 1, 2006. Under this funding policy, there are 24 years remaining in the funding period from the valuation date.

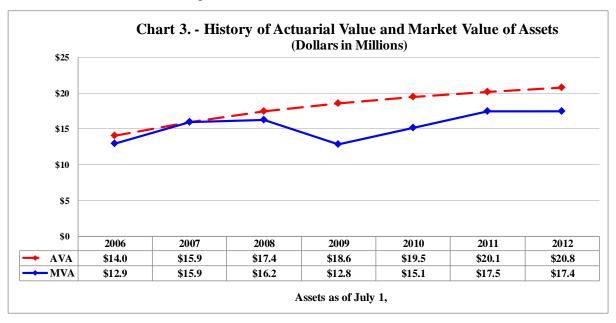
The State appropriation (i.e. employer contribution) is the dollar amount necessary to fund the annual normal cost and systematically amortize the UAAL. There is an amortization cost of \$587,062 to amortize the remaining balance of \$3,744,807 that was established at July 1, 2006 due to a legislation change that allowed guardsmen who became members of the National Guard after June 30, 1993 to become eligible for membership in the System effective January 1, 2007. The remaining amortization period for this amount as of July 1, 2012 is nine years. The UAAL from other sources of \$36,383,592 is funded over a 30 year period beginning July 1, 2006. The remaining amortization period for this balance as of July 1, 2012 is 24 years. Therefore, the total State appropriation to be made for FY 2014 is \$4,585,560.

### **Asset Gains/ (Losses)**

The actuarial value of assets ("AVA") is based on a smoothed market value of assets, using a systematic approach to phase-in actual investment return in excess of (or less than) the expected investment income. This is appropriate because it dampens the short-term volatility inherent in investment markets. The expected investment income is determined using the assumed annual investment return rate and the actuarial value of assets (adjusted for receipts and disbursements during the year). The returns are computed net of administrative and investment expenses. The actuarial value of assets increased from \$20.1 million to \$20.8 million since the prior valuation. Table 8 in the following section of the report provides the development of the actuarial value of assets.

The rate of return on the mean market value of assets in 2012 was 0.4%, which is significantly below the expected annual return. However, because of the recognition of prior investment experience, the actuarial (smoothed) asset value returned only 4.4%. This difference in the estimated return on market value and actuarial value illustrates the smoothing effect of the asset valuation method.

The market value of assets is less than the actuarial value of assets, which signifies that the retirement system is in a position of deferred losses. Therefore, unless the System experiences investment returns in excess of the assumed rate of return, the future recognition of these deferred losses is expected to increase the State's contribution requirement.



Tables 6 and 7 in the following section of this report provide asset information that was included in the annual financial statements of the System. Also, Table 9 shows the estimated yield on a market value basis and on the actuarial asset valuation method.

### Actuarial Gains/ (Losses) and the Contribution Requirement

The annual actuarial valuation is a snapshot analysis of the benefit liabilities, assets and funded position of the System as of the first day of the plan year. In any one fiscal year, the experience can be better or worse from that which is assumed or expected. The actuarial assumptions do not necessarily attempt to model what the experience will be for any one given fiscal year, but instead try to model the overall experience on average over many years. The demographic experience for the last year is briefly summarized in the chart below.

The unfunded actuarial accrued liability (UAAL) has decreased from \$40.250 million in 2011 to \$40.128 million in 2012. The table below shows the source of the gains and losses and the impact of those gains and losses on the UAAL.

	Reconciliation of UAAL (Dollars in thousands)	
•	Beginning of Year UAAL	\$40,250
	- Interest on UAAL	3,019
	- Amortization payment with interest	(3,669)
	- Assumption change	0
	- Asset experience	849
	- Liability experience	(321)
	- Legislative changes	0
	- Total change	(\$122)
•	End of Year UAAL	\$40,128

The following table provides a reconciliation of the change in the recommended contribution from 2011 to 2012. The asset experience, which includes the recognition of prior deferred losses, had the largest single impact on the change in the recommended contribution.

	Change in Recommended	Contribution
•	Prior year valuation	\$4,539
	- Expected change	0
	- Assumption change	0
	- Asset experience	93
	- Liability experience	(46)
	- Legislative changes	0
	- Total change	\$47
•	Current year valuation	\$4,586

This funding method and contribution policy is designed to result in relatively level contribution requirements from year to year. However, absent favorable investment experience, we expect that the contribution requirement will continue to increase over the next several years as existing deferred investment losses become fully recognized in the actuarial value of assets and calculation of the recommended contribution.

#### GASB No. 25 and No. 27 Disclosures

Accounting requirements for NGRS are provided by the Governmental Accounting Standards Board Statements No. 25 ("GASB 25") and No. 27 ("GASB 27"). Table 10 shows a historical summary of the funded ratios and other information for the System. Table 11 shows other information needed in connection with the required disclosures under GASB 25. GASB 27 governs reporting by the employers of government-sponsored retirement plans.

GASB 25 requires that plans calculate an Annual Required Contribution ("ARC"), and, if actual contributions received are less than the ARC, this must be disclosed. The ARC is calculated in accordance with certain parameters. In particular, it includes a payment to amortize the UAAL. This amortization payment must be computed using a funding period no greater than thirty (30) years. For this disclosure, NGRS treats the Board-established contribution requirement as the ARC.

### **Actuarial Assumptions and Methods**

In determining costs and liabilities, actuaries use assumptions about the future, such as probabilities of retirement, termination, death and disability, and an annual investment return assumption. The actuarial assumptions and methods used to determine the results of the 2012 actuarial valuation are the same as those used for the prior year's valuation.

Appendix A includes a summary of the actuarial assumptions and methods used in this valuation.

It is our opinion that the assumptions are internally consistent and are reasonable and reflect anticipated future experience of the System. The actuarial assumptions and methods used in this report comply with the parameters for disclosure that appear in GASB 25.

#### **Benefit Provisions**

Appendix B of this report includes a summary of the benefit provisions for NGRS. There have been no changes in the benefit provisions since the prior valuation.

### **Summary of Retirement Provisions**

- All members of the South Carolina National Guard are covered by the System.
- The retirement benefit amount is equal to \$50 per month for 20 years' creditable service with an additional \$5 per month for each additional year of service. The total pension is limited to \$100 per month.
- Members with 20 years of military service are eligible for retirement after they have (i) attained age 60, or (ii) completed 30 years of creditable service. Eligible member may commence benefits at age 60.
- Member contributions are not required or permitted.



ACTUARIAL TABLES

## **ACTUARIAL TABLES**

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## **Summary of Cost Items**

		Jul	July 1, 2012 (1)		y 1, 2011
					(2)
1.	Normal cost				
	a. Total normal cost	\$	686	\$	703
	b. Less: member contribution		0		0
	c. Employer normal cost	\$	686	\$	703
2.	Actuarial accrued liability for active members				
	a. Present value of future benefits	\$	21,550	\$	22,263
	b. Less: present value of future normal costs		6,222		6,365
	c. Actuarial accrued liability	\$	15,328	\$	15,898
3.	Total actuarial accrued liability for:				
	a. Retirees and beneficiaries	\$	32,989	\$	32,038
	b. Inactive members		12,625		12,452
	c. Active members (Item 2.c.)		15,328		15,898
	d. Total	\$	60,942	\$	60,388
4.	Actuarial value of assets	\$	20,814	\$	20,138
5.	Unfunded actuarial accrued liability (UAAL)				
	(Item 3.d Item 4.)	\$	40,128	\$	40,250
6.	GASB No. 25 Annual Required Contribution				
	a. Employer normal cost	\$	686	\$	703
	b. Employer contribution available				
	to amortize the UAAL		3,900		3,836
	c. Total employer contribution	\$	4,586	\$	4,539

## **Actuarial Present Value of Future Benefits**

		Jul	July 1, 2012		y 1, 2011
		(1)		(2)	
1.	Active members				
	a. Service retirement	\$	2,642	\$	2,830
	b. Deferred termination benefits <sup>1</sup>		18,908		19,433
	c. Survivor benefits		0		0
	d. Disability benefits		0		0
	e. Total	\$	21,550	\$	22,263
2.	Retired and Inactive members				
	a. Members in payment status	\$	32,989	\$	32,038
	b. Inactive Vested members		12,625		12,452
	c. Total	\$	45,614	\$	44,490
3.	Total actuarial present value of future benefits	\$	67,164	\$	66,753

<sup>&</sup>lt;sup>1</sup> Attributable to members who terminate after attaining 20 years of service and prior to age 60, the age when retirement benefits commence.

# Analysis of Normal Cost (Dollar amounts expressed in thousands)

		July 1, 2012 (1)		July 1, 2011 (2)	
1.	Total normal cost				
	a. Retirement benefits	\$	83	\$	91
	b. Deferred termination benefits		603		612
	c. Survivor benefits		0		0
	d. Disability benefits		0		0
	e. Total		686		703
2.	Less: member contributions	\$	0	\$	0
3.	Net employer normal cost	\$	686	\$	703

## Results of July 1, 2012 Valuation

		Jul	y 1, 2012 (1)
1.	Actuarial Present Value of Future Benefits		
	a. Present Retired Members and Beneficiaries	\$	32,989
	b. Present Active and Inactive Members		34,175
	c. Total Actuarial Present Value	\$	67,164
2.	Present Value of Future Normal Contributions		
	a. Employee	\$	0
	b. Employer		6,222
	c. Total Future Normal Contributions	\$	6,222
3.	Actuarial Liability	\$	60,942
4.	Current Actuarial Value of Assets	\$	20,814
5.	Unfunded Actuarial Liability	\$	40,128
6.	Unfunded Actuarial Liability Liquidation Period (blended)		20 years

### **Actuarial Balance Sheet**

		July	July 1, 2012		y 1, 2011
		(1)			(2)
1.	Assets				
	a. Current assets (actuarial value)	\$	20,814	\$	20,138
	b. Present value of future member contributions		0		0
	c. Present value of future employer contributions				
	i. Normal contributions	\$	6,222	\$	6,365
	ii. Accrued liability contributions		40,128		40,250
	iii. Total future employer contributions	\$	46,350	\$	46,615
	d. Total assets	\$	67,164	\$	66,753
2.	Liabilities				
	a. Benefits to be paid to retired members	\$	32,989	\$	32,038
	b. Benefits to be paid to former members entitled to deferred pensions		12,625		12,452
	c. Benefits to be paid to current active members		21,550		22,263
	d. Total liabilities	\$	67,164	\$	66,753

# System Net Assets Assets at Market or Fair Value

	Item	Jul	y 1, 2012	July 1, 2011	
	(1)	(2)			(3)
1. Cash and cash eq	uivalents (operating cash)	\$	2,473	\$	3,020
2. Receivables			499		532
<ul> <li>3. Investments</li> <li>a. Short-term se</li> <li>b. Domestic fixed</li> <li>c. Global fixed in</li> <li>d. Domestic equ</li> <li>e. Global equitie</li> <li>f. Alternative in</li> </ul>	ed income ncome ities	\$	0 2,522 985 1,209 1,127 9,385	\$	7 2,380 1,999 1,301 773 8,422
g. Total investm	ents	\$	15,228	\$	14,882
<ul><li>5. Prepaid administr</li><li>6. Capital assets, ne</li></ul>	cash collateral invested ative expenses tof accumulated depreciation	\$	119 1 0	\$	143 1 0
7. Total assets		\$	18,320	\$	18,578
<ul><li>e. Deferred retir</li><li>f. Due to emplo</li><li>g. Benefit payab</li><li>h. Other liabilities</li><li>i. Total liabilities</li></ul>	able es payable ader securities lending rement benefits yee insurance program ale s	\$	0 589 6 119 0 0 31 158	\$	0 835 11 143 0 0 4 119
	e of assets available for benefits	\$	17,417	\$	17,466
(Item 7 Item 8.  10. Asset allocation (	investments)  cash  ed income  ncome  ities		12.6% 14.5% 5.7% 6.9% 6.5% 53.8%		14.8% 13.6% 11.5% 7.5% 4.4% 48.2%
g. Total investm			100.0%		100.0%



## **Reconciliation of System Net Assets**

		Year Ending			
		Ju	ly 1, 2012		y 1, 2011
			(1)		(2)
1.	Value of assets at beginning of year	\$	17,466	\$	15,053
2.	Revenue for the year				
	a. Contributions				
	i. Member contributions	\$	0	\$	0
	ii. Employer contributions		3,937		3,904
	iii. Total	\$	3,937	\$	3,904
	b. Income				
	i. Interest, dividends, and other income	\$	155	\$	152
	ii. Investment expenses		(33)		(43)
	iii. Net	\$	122	\$	109
	c. Net realized and unrealized gains (losses)		(28)		2,424
	d. Total revenue	\$	4,031	\$	6,437
3.	Expenditures for the year				
	a. Disbursements				
	i. Refunds	\$	0	\$	0
	ii. Regular annuity benefits		4,065		4,011
	iii. Other benefit payments		0		0
	iv. Transfers to other Systems		0		0
	v. Total	\$	4,065	\$	4,011
	b. Administrative expenses and depreciation		15		13
	c. Total expenditures	\$	4,080	\$	4,024
4.	Increase in net assets				
	(Item 2.d Item 3.c.)	\$	(49)	\$	2,413
5.	Value of assets at end of year				
	(Item 1. + Item 4.)	\$	17,417	\$	17,466
6.	Net external cash flow				
	a. Dollar amount	\$	(128)	\$	(107)
	b. Percentage of market value		-0.7%		-0.7%

# Development of Actuarial Value of Assets (Dollar amounts expressed in thousands)

		Jul	y 1, 2012
			(1)
1.	Actuarial value of assets at the prior valuation date	\$	20,138
2.	Market value of assets at the prior valuation date	\$	17,466
3.	Net external cash flow during the year		
	a. Contributions	\$	3,937
	b. Disbursements		(4,065)
	c. Subtotal	\$	(128)
4.	Expected net investment income at 7.50% earned on		
	a. Actuarial value of assets at the prior valuation date	\$	1,510
	b. Contributions		295
	c. Disbursements		(152)
	d. Subtotal	\$	1,653
5.	Expected actuarial value of assets, end of year (Item 1. + Item 3.c. + Item 4.d.)	\$	21,663
6.	Market value of assets as of the current valuation date	\$	17,417
7.	Difference between expected actuarial assets and market value of assets (Item 6 Item 5.)	\$	(4,246)
8.	Excess/(shortfall) recognized (20% of Item 7.)	\$	(849)
9.	Actuarial value of plan assets, end of year (Item 5. + Item 8.)	\$	20,814
10.	Asset gain (loss) for year (Item 9 Item 5.)	\$	(849)
11.	Asset gain (loss) as % of actual actuarial assets		-4.1%
12.	Ratio of AVA to MVA		119.5%

# Estimation of Yields (Dollar amounts expressed in thousands)

			Year Ending					
			Jul	y 1, 2012	Jul	y 1, 2011		
				(1)	(2)			
1.	Ma	arket value yield						
	a.	Beginning of year market assets	\$	17,466	\$	15,053		
	b.	Contributions to fund during the year		3,937		3,904		
	c.	Disbursements		(4,065)		(4,011)		
	d.	Investment income		79		2,520		
		(net of investment and administrative expenses)						
	e.	End of year market assets	\$	17,417	\$	17,466		
	f.	Estimated dollar weighted market value yield		0.4%		14.9%		
2.	Ac	tuarial value yield						
	a.	Beginning of year actuarial assets	\$	20,138	\$	19,458		
	b.	Contributions to fund during the year		3,937		3,904		
	c.	Disbursements		(4,065)		(4,011)		
	d.	Investment income	804			787		
		(net of investment and administrative expenses)						
			_		_			
	e.	End of year actuarial assets	\$	20,814	\$	20,138		
	f.	Estimated actuarial value yield		4.4%		4.5%		

# Schedule of Funding Progress (Dollar amounts expressed in thousands)

Unfunded Actuarial Actuarial Value of Actuarial Accrued Accrued Liability Funded Ratio Annual Covered UAAL as % of Liability (AAL) July 1, Assets (AVA) (UAAL)(3) - (2)(2)/(3)Payroll Payroll (4)/(6) (1) (2) (3) (5) (4) (6) (7) 1998 \$ 8,640 \$ 41,478 \$ 32,838 20.8% N/A N/A 2000\* 11,089 43,427 32,338 25.5% N/A N/A 2002 12,608 44,678 32,069 28.2% N/A N/A 2004 47,281 33,714 28.7% N/A 13,567 N/A 2005 34,835 N/A 12,151 46,985 25.9% N/A 2006 14,046 48,755 34,709 28.8% N/A N/A 2007 15,937 55,917 39,980 28.5% N/A N/A 2008 17,426 53,534 36,108 32.6% N/A N/A 2009 18,600 53,421 34,821 34.8% N/A N/A 2010 19,458 54,153 34,695 35.9% N/A N/A 2011 20,138 60,388 40,250 33.3% N/A N/A 2012 20,814 60,942 40,128 34.2% N/A N/A

<sup>\*</sup>As of April 30, 2000.

# Notes to Required Supplementary Information (as required by GASB #25)

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation date July 1, 2012

Actuarial cost method Entry Age Normal

Amortization method Level dollar

Amortization period for GASB 25 ARC 20-year closed period<sup>1</sup>

Asset valuation method 5-year smoothed market

Actuarial assumptions:

Investment rate of return<sup>2</sup> 7.50%

Projected salary increases None

Inflation 2.75%

Cost-of-living adjustments 0.00%

<sup>&</sup>lt;sup>1</sup> The blended amortization period as of the valuation date.

<sup>&</sup>lt;sup>2</sup> Includes inflation at 2.75%.

**Solvency Test** 

 $( Dollar\ amounts\ expressed\ in\ thousands)$ 

Actuarial Accrued Liability

	Actuarial Accrued Liability											
	Active	ive				& Inactive			Portion of Aggregate Accrued			
	Member Contributions (2)				Members Valuation		Liabilities Covered by Assets					
July 1,					(Employer Financed) (4)		Assets (5)		Active	Retirants	ER Financed (8)	
(1)									(6)	(7)		
1000	ф	0	Ф	14 651	Φ.	2 < 0.27	Φ.	0.640	37/4	<b>50.00</b> /	0.007	
1998	\$	0	\$	14,651	\$	26,827	\$	8,640	N/A	59.0%	0.0%	
2000		0		16,186		27,241		11,089	N/A	68.5%	0.0%	
2002		0		17,597		27,081		12,608	N/A	71.6%	0.0%	
2004		0		19,704		27,577		13,567	N/A	68.9%	0.0%	
2005		0		20,804		26,181		12,151	N/A	58.4%	0.0%	
2006		0		22,366		26,389		14,046	N/A	62.8%	0.0%	
2007		0		24,627		31,290		15,937	N/A	64.7%	0.0%	
2008		0		25,554		27,980		17,426	N/A	68.2%	0.0%	
2009		0		27,558		25,863		18,600	N/A	67.5%	0.0%	
2010		0		28,492		25,661		19,458	N/A	68.3%	0.0%	
2011		0		32,038		28,350		20,138	N/A	62.9%	0.0%	
2012		0		32,989		27,953		20,814	N/A	63.1%	0.0%	



MEMBERSHIP DATA

## MEMBERSHIP TABLES

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## **Summary of Membership Data**

		Jı	aly 1, 2012	Jı	July 1, 2011		
			(1)		(2)		
1.	Active members						
	a. Males		10,090		10,356		
	b. Females		1,951		1,915		
	c. Total members		12,041		12,271		
	d. Average age		31.8		32.0		
	e. Average service		9.2		9.3		
2.	Vested inactive members						
	a. Number		2,484		2,458		
	b. Total annual deferred benefits	\$	1,951,320	\$	1,910,760		
	c. Average annual deferred benefit	\$	786	\$	777		
3.	Service retirees						
	a. Number		4,419		4,252		
	b. Total annual benefits	\$	4,072,980	\$	3,932,340		
	c. Average annual benefit	\$	922	\$	925		
	d. Average age		69.0		68.7		

## **Summary of Historical Active Membership**

	Number	Number					
	of	of	Annual	Average	Increase in	Average	Average
July 1,	Employers	Members	Payroll	Pay	Average Pay	Age	Service
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
1998	1	9,604	N/A	N/A	N/A	N/A	N/A
2000	1	5,289	N/A	N/A	N/A	N/A	N/A
2002	1	4,010	N/A	N/A	N/A	N/A	N/A
2004	1	3,425	N/A	N/A	N/A	N/A	N/A
2005	1	2,864	N/A	N/A	N/A	45	23
2006	1	2,502	N/A	N/A	N/A	45	23
2007	1	11,076	N/A	N/A	N/A	45	23
2008	1	12,559	N/A	N/A	N/A	31	8
2009	1	12,599	N/A	N/A	N/A	31.7	8.7
2010	1	12,445	N/A	N/A	N/A	31.9	9.0
2011	1	12,271	N/A	N/A	N/A	32.0	9.3
2012	1	12,041	N/A	N/A	N/A	31.8	9.2

## Distribution of Active Members by Age and by Years of Service

Attained	Years of Credited Service												
<u>Age</u>	<u>0</u>	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5-9</u>	<u>10-14</u>	<u>15-19</u>	<u>20-24</u>	<u>25-29</u>	<u>30-34</u>	35 & Over	<u>Total</u>
Under 20	462	153	5	0	0	0	0	0	0	0	0	0	620
20-24	689	649	616	655	411	333	0	0	0	0	0	0	3,353
25-29	139	138	188	261	264	1,118	161	0	0	0	0	0	2,269
30-34	41	42	51	102	47	427	713	98	0	0	0	0	1,521
35-39	18	25	23	30	23	183	332	460	58	0	0	0	1,152
40-44	4	12	13	19	17	143	223	324	524	55	0	0	1,334
45-49	0	5	2	4	12	49	132	128	231	338	53	0	954
50-54	1	0	0	0	0	15	41	76	105	152	183	8	581
55-59	1	0	0	1	0	3	9	23	38	52	62	46	235
60-64	0	0	0	0	0	0	0	4	3	1	1	13	22
65 & Over	0	0	0	0	0	0	0	0	0	0	0	0	0
Total	1,355	1,024	898	1,072	774	2,271	1,611	1,113	959	598	299	67	12,041

## Distribution of Annuitants by Age as of July 1, 2012

	Number of		Total	A	verage
Age	Annuitants	Ann	ual Benefits	Annı	al Benefits
(1)	(2)		(3)		(4)
Under 50	0	\$	0		N/A
50 - 54	0		0		N/A
55 - 59	0		0		N/A
60 - 64	1,550	\$	1,380	\$	890
65 - 69	1,325		1,199		905
70 - 74	629		579		921
75 - 79	538		516		959
80 & Over	377		399		1,058
Total	4,419	\$	4,073	\$	922

Dollar amounts, except averages, are expressed in thousands.

#### **Schedule of Retirants Added to And Removed from Rolls**

(Dollar amounts except average allowance expressed in thousands)

	Added to	Rolls	Remove	d from F	Rolls	Rolls End o	f the Y	ear	% Increase	Average
		Annual		A	nnual			Annual	in Annual	Annual
July 1,	Number	Benefits	Number	Ве	enefits	Number	]	Benefits	Benefit	 Benefit
(1)	(2)	(3)	(4)		(5)	(6)		(7)	(8)	(9)
1998	N/A	N/A	N/A		N/A	1,801	\$	1,808	13.6%	\$ 1,004
2000	N/A	N/A	N/A		N/A	1,962		1,947	7.7%	992
2002	N/A	N/A	N/A		N/A	2,213		2,160	10.9%	976
2004	N/A	N/A	N/A		N/A	2,535		2,439	12.9%	962
2005	244	\$ 214	89	\$	81	2,690		2,572	5.5%	956
2006	303	276	90		91	2,903		2,757	7.2%	950
2007	362	329	61		58	3,204		3,028	9.8%	945
2008	364	331	76		75	3,492		3,284	8.5%	940
2009	378	335	85		83	3,785		3,536	7.7%	934
2010	267	237	101		99	3,951		3,674	3.9%	930
2011	399	351	98		93	4,252		3,932	7.0%	925
2012	259	228	92		87	4,419		4,073	3.6%	922



#### **Summary of Actuarial Assumptions and Methods**

The following presents a summary of the actuarial assumptions and methods used in the valuation of the South Carolina National Guard Retirement System.

#### Investment Rate of Return

Assumed annual rate of 7.50% net of investment and administrative expenses composed of a 2.75% inflation component and a 4.75% real rate of return, net of investment and administration expenses.

#### Rates of Annual Salary Increase

No increases in salary are assumed. Benefit is not pay related.

#### **Active Member Decrement Rates**

a. Assumed rates of service retirement are shown in the following table. Members who retire prior to age 60 are assumed to defer retirement benefits until age 60.

Age Based Retirement Rates						
Age	Rate with 20 or more years of service	Rate with 30 or more years of service				
39 & Under	10.00%	100.00%				
40-49	10.00%	100.00%				
50-59	10.00%	100.00%				
60 & older	100.00%	100.00%				

b. An abbreviated table with the assumed rates of disability and mortality while employed is shown below. There is no active employment withdrawal assumption.

	Disability Rates		Pre-Retirement Mortality		
Age	Males	Females	Males	Females	
25	0.0854%	0.0854%	0.0338%	0.0186%	
30	0.1100%	0.1100%	0.0653%	0.0264%	
35	0.1474%	0.1474%	0.0978%	0.0467%	
40	0.2201%	0.2201%	0.1234%	0.0790%	
45	0.3595%	0.3595%	0.1614%	0.1248%	
50	0.6059%	0.6059%	0.2171%	0.1767%	
55	1.0089%	1.0089%	0.3776%	0.2516%	
60	1.6269%	1.6269%	0.7443%	0.4454%	
Multiplier			90.0%	90.0%	

Note: The multiplier has been applied to the decrement in the illustrative table.



#### Post Retirement Mortality

Retirees and beneficiaries – The RP-2000 Mortality Table projected using the AA projection table with multipliers based on plan experience. The following are sample rates:

Annuitant Mortality Rates Before Projection (Multiplier Applied)					
Age	Males	Females			
50	0.2774%	0.2257%			
55	0.4825%	0.3214%			
60	0.9511%	0.5691%			
65	1.7870%	1.1958%			
70	3.0772%	2.1429%			
75	4.9601%	3.5521%			
80	8.1129%	5.6296%			
85	13.2339%	9.5565%			
90	20.9021%	15.7189%			
Multiplier	115%	115%			

The following table provides the life expectancy for individuals retiring in future years based on the assumption with full generational projection:

Life Expectancy for an Age 65 Retiree in Years					
	Year of Retirement				
Gender	2015	2020	2025	2030	
Male	17.8	18.2	18.6	19.0	
Female	19.7	19.9	20.1	20.4	

#### Asset Valuation Method

The actuarial value of assets is based on the market value of assets with five-year smoothing applied. This is accomplished by recognizing each year 20% of the difference between the market value of assets and the expected actuarial value of assets, based upon the assumed valuation rate of return.

Expected earnings are determined using the assumed investment rate of return and the beginning of year actuarial value of assets (adjusted for receipts and disbursements during the year). The returns are computed net of administrative and investment expenses.

#### Actuarial Cost Method

The Entry Age Normal actuarial cost method allocates the System's actuarial present value of future benefits to various periods based upon service. The portion of the present value of future benefits allocated to years of service prior to the valuation date is the actuarial accrued liability, and the portion allocated to years following the valuation date is the present value of future normal costs. The normal cost is determined for each active member as the level dollar amount necessary to fully fund the expected benefits to be earned over the career of each individual active member. The normal cost is partially funded with active member contributions with the remainder funded by employer contributions.

An unfunded accrued liability exists in the amount equal to the excess of accrued liability over valuation assets. The amortization period of the System is the number of years required to fully amortize the unfunded accrued liability with the expected amount of employer contributions in excess of the employers' portion of the normal cost.

**GRS** 

#### Future Cost-of-Living Increases

No increases are assumed.

#### Payroll Growth Rate

None assumed.

#### Other Assumptions

- 1. There is not a marriage assumption.
- 2. Decrement timing: Decrements of all types are assumed to occur mid-year.
- 2. Eligibility testing: Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.

#### Participant Data

Participant data was supplied in electronic text files. There were separate files for (i) active, and (ii) members and beneficiaries receiving benefits.

The data for active members included birth date, gender, total military service and total South Carolina National Guard service. For retired members and beneficiaries, the data included date of birth, gender, spouse's date of birth (where applicable), amount of monthly benefit, date of retirement, and form of payment code.

Assumptions were made to correct for missing, bad, or inconsistent data. These had no material impact on the results presented.

GRS



**BENEFIT PROVISIONS** 

# SUMMARY OF BENEFIT PROVISIONS FOR SOUTH CAROLINA NATIONAL GUARD RETIREMENT SYSTEM (NGRS)

Effective Date: July 1, 1975

*Administration*: The South Carolina Retirement System, organizationally aligned as a Division of the State Budget and Control Board, is responsible for the general administrative operations and day to day management of the Plan.

*Eligibility*: All members of the South Carolina National Guard who became members on or before June 30, 1993 are covered by the System. Effective January 1, 2007, eligibility for membership has been extended to those guardsmen who became members of the South Carolina National Guard after June 30, 1993.

*Employee Contributions*: Contributions from members are not permitted.

#### Service Retirement:

- a. <u>Eligibility</u>: Members who are honorably discharged after attaining age 60 with at least 20 years of creditable military service, which include at least 15 years, 10 of which immediately preceding retirement, with the National Guard of South Carolina.
- b. <u>Monthly Benefit</u>: \$50 per month for 20 years of creditable service with an additional \$5 per month for each additional year of service, subject to a maximum monthly benefit of \$100 per month.
- c. Payment Form: Life annuity.

#### Disability Retirement: None

#### Deferred Termination Benefit:

- a. <u>Eligibility</u>: Members who are honorably discharged prior to attaining age 60 with at least 20 years of creditable military service, which include at least 15 years, 10 of which immediately preceding retirement, with the National Guard of South Carolina.
- b. <u>Monthly Benefit</u>: Upon attaining age 60, the member will receive \$50 per month for 20 years of creditable service with an additional \$5 per month for each additional year of service, subject to a maximum monthly benefit of \$100 per month.
- c. <u>Payment Form</u>: Life annuity.

Active Member Death Benefit: None.

Postretirement Benefit Increases: None.

### APPENDIX C

GLOSSARY

#### **GLOSSARY**

Actuarial Accrued Liability (AAL): That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of Future Plan Benefits which is not provided for by future Normal Costs. It is equal to the Actuarial Present Value of Future Plan Benefits minus the actuarial present value of future Normal Costs.

Actuarial Assumptions: Assumptions as to future experience under the Fund. These include assumptions about the occurrence of future events affecting costs or liabilities, such as:

- mortality, withdrawal, disablement, and retirement;
- future increases in salary;
- future rates of investment earnings and future investment and administrative expenses;
- characteristics of members not specified in the data, such as marital status;
- characteristics of future members;
- future elections made by members; and
- other relevant items.

Actuarial Cost Method or Funding Method: A procedure for allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability. These items are used to determine the ARC.

Actuarial Gain or Actuarial Loss: A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. Through the actuarial assumptions, rates of decrements, rates of salary increases, and rates of fund earnings have been forecasted. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., the Fund's assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results that produce actuarial liabilities which are larger than projected. Actuarial gains will shorten the time required for funding of the actuarial balance sheet deficiency while actuarial losses will lengthen the funding period.

**Actuarially Equivalent:** Of equal actuarial present value, determined as of a given date and based on a given set of Actuarial Assumptions.

Actuarial Present Value (APV): The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. For purposes of this standard, each such amount or series of amounts is:

a. adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.)

b. multiplied by the probability of the occurrence of an event (such as survival, death, disability, termination of employment, etc.) on which the payment is conditioned, and

c. discounted according to an assumed rate (or rates) of return to reflect the time value of money.

Actuarial Present Value of Future Plan Benefits: The Actuarial Present Value of those benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits. The Actuarial Present Value of Future Plan Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive, nonretired members either entitled to a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would be sufficient to pay all projected benefits and expenses when due.

Actuarial Valuation: The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB 25, such as the funded ratio and the ARC.

Actuarial Value of Assets or Valuation Assets: The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly actuaries use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the ARC.

**Actuarially Determined:** Values which have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the law.

Amortization Method: A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.

Amortization Payment: That portion of the pension plan contribution or ARC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

Annual Required Contribution (ARC): The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under GASB 25. The ARC consists of the Employer Normal Cost and the Amortization Payment.

**Closed Amortization Period:** A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc. See Funding Period and Open Amortization Period.

**Decrements:** Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or termination.

**Defined Benefit Plan:** A retirement plan that is not a Defined Contribution Plan. Typically a defined benefit plan is one in which benefits are defined by a formula applied to the member's compensation and/or years of service.

**Defined Contribution Plan:** A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, and the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.

*Employer Normal Cost:* The portion of the Normal Cost to be paid by the employers. This is equal to the Normal Cost less expected member contributions.

**Experience Study:** A periodic review and analysis of the actual experience of the Fund which may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified as deemed appropriate by the Actuary.

**Funded Ratio:** The ratio of the actuarial value of assets (AVA) to the actuarial accrued liability (AAL). Plans sometimes calculate a market funded ratio, using the market value of assets (MVA), rather than the AVA, although GASB 25 reporting requires the use of the AVA.

**Funding Period** or **Amortization Period:** The term "Funding Period" is used two ways. In the first sense, it is the period used in calculating the Amortization Payment as a component of the ARC. This funding period is chosen by the Board of Trustees. In the second sense, it is a calculated item: the number of years in the future that will theoretically be required to amortize (i.e., pay off or eliminate) the Unfunded Actuarial Accrued Liability, based on the statutory employer contribution rate, and assuming no future actuarial gains or losses.

**GASB**: Governmental Accounting Standards Board.

*GASB 25* and *GASB 27*: Governmental Accounting Standards Board Statements No. 25 and No. 27. These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 27 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 25 sets the rules for the systems themselves.

*Normal Cost:* That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method. Any payment in respect of an Unfunded Actuarial Accrued Liability is not part of Normal Cost (see Amortization Payment). For pension plan benefits which are provided in part by employee contributions, Normal Cost refers to the total of employee contributions and employer Normal Cost unless otherwise specifically stated. Under the entry age normal cost method, the Normal Cost is intended to be the level cost (when expressed as a percentage of pay) needed to fund the benefits of a member from hire until ultimate termination, death, disability or retirement.

*Open Amortization Period:* An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to covered payroll.

*Unfunded Actuarial Accrued Liability:* The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus.

Valuation Date or Actuarial Valuation Date: The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Plan Benefits is determined. The expected benefits to be paid in the future are discounted to this date.